# Villages of Westport Community Development District

**FINANCIAL STATEMENTS** 

September 30, 2018



# Villages of Westport Community Development District Table of Contents September 30, 2018

Independent Auditors' Report	1
FINANCIAL STATEMENTS  Management's Discussion And Analysis (required supplemental information)	3
Basic Financial Statements Government-Wide Financial Statements	
Statement of Net Position	8
Statement of Activities	9
Fund Financial Statements	
Balance Sheet – Governmental Funds	10
Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Position	11
Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds	12
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities	13
Notes to Financial Statements	14
Required Supplemental Information (other than MD&A)	
Budget to Actual Comparison Schedule - General Fund	24
Independent Auditors' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards	25
Management Letter	27
Independent Accountants' Report on Compliance with Section 218.415 Florida Statutes	29



Carr, Riggs & Ingram, LLC 500 Grand Boulevard Suite 210 Miramar Beach, Florida 32550

(850) 837-3141 (850) 654-4619 (fax) CRIcpa.com

#### INDEPENDENT AUDITORS' REPORT

To the Board of Supervisors Villages of Westport Community Development District Duval County, Florida

### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities and each major fund of Villages of Westport Community Development District (hereinafter referred to as "District"), as of and for the year ended September 30, 2018, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the District as of September 30, 2018, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Other Matters**

# Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

# Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated May 28, 2019, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Caux Rigge & Ingram, L.L.C.

CARR, RIGGS & INGRAM, LLC

Miramar Beach, Florida May 28, 2019 **Management's Discussion And Analysis** 

Our discussion and analysis of the Villages of Westport Community Development District's financial performance provides an overview of the District's financial activities for the fiscal year ended September 30, 2018. Please read it in conjunction with the District's financial statements, which begin on page 8.

#### FINANCIAL HIGHLIGHTS

- At September 30, 2018, the liabilities of the District exceed its assets by approximately \$3.8 million (deficit).
- During the fiscal year ended September 30, 2018, the District incurred interest expenditures of approximately \$654,000 and repaid \$330,000 of outstanding long-term bond principal.
- During the fiscal year ended September 30, 2018, the District conveyed approximately \$2.5 million of capital assets to other governmental entities.

#### **USING THE ANNUAL REPORT**

This annual report consists of a series of financial statements. The Statement of Net Position and the Statement of Activities on pages 8 – 9 provide information about the activities of the District as a whole and present a longer-term view of the District's finances. Fund financial statements start on page 10. For governmental activities, these statements tell how these services were financed in the short-term as well as what remains for future spending. Fund financial statements also report the District's operations in more detail than the government-wide statements by providing information about the District's most significant funds.

### Reporting the District as a Whole

Our analysis of the District as a whole begins on page 4. One of the most important questions asked about the District's finances is, "Is the District as a whole better off or worse off as a result of the year's activities?" The Statement of Net Position and the Statement of Activities report information about the District as a whole and about its activities in a way that helps answer this question. These statements include all assets and liabilities using the accrual basis of accounting, which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

These two statements report the District's net position and related changes during the current year. You can think of the District's net position – the difference between assets and liabilities – as one way to measure the District's financial health, or financial position. Over time, increases or decreases in the District's net position is one indicator of whether its financial health is improving or deteriorating. You will need to consider other nonfinancial factors; however, such as changes in the District's assessment base and the condition of the District's infrastructure, to assess the overall health of the District.

# Reporting the District's Most Significant Funds

Our analysis of the District's major funds begins on page 5. The fund financial statements begin on page 10 and provide detailed information about the most significant funds – not the District as a whole. Some funds are required to be established by State law and by bond covenants. All of the District's funds are governmental fund-types.

Governmental funds – All of the District's basic services are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. The governmental fund statements provide a detailed short-term view of the District's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the District's programs. We describe the relationship (or differences) between governmental activities and governmental funds in a reconciliation with the fund financial statements.

#### THE DISTRICT AS A WHOLE

The following table reflects the condensed Statement of Net Position and is compared to the prior year.

September 30,	2018		2017	Change	
Assets					
Current and other assets	\$	1,524,912	\$ 1,491,855	\$ 33,057	
Capital assets, net		6,155,614	8,687,230	(2,531,616)	
Total assets	\$	7,680,526	\$ 10,179,085	\$ (2,498,559)	
Liabilities					
Current liabilities	\$	611,153	\$ 615,416	\$ (4,263)	
Other liabilities		10,855,000	11,195,000	(340,000)	
Total liabilities	3 1 3 1 3 20	11,466,153	11,810,416	(344,263)	
Net position					
Net investment in capital assets		2,318,050	2,148,435	169,615	
Restricted for:					
Debt service		221,263	160,351	60,912	
Capital projects		203,263	115,892	87,371	
Unrestricted		(6,528,203)	(4,056,009)	(2,472,194)	
Total net position (deficit)		(3,785,627)	(1,631,331)	(2,154,296)	
Total liabilities and net position	\$	7,680,526	\$ 10,179,085	\$ (2,498,559)	

For more detailed information, see the accompanying Statement of Net Position.

During the fiscal year ended September 30, 2018, total assets and liabilities decreased from the prior year approximately \$2.5 million and \$344,000, respectively. The decrease in assets is primarily a result of capital asset conveyances. The decrease in liabilities is largely the result of a principal payment on outstanding bonds.

The following schedule compares the Statement of Activities for the current and previous fiscal year.

Year ended September 30,	2018		Change	
Revenues:				
Program revenues:				
Charges for services	\$ 1,360,352 \$	1,456,559 \$	(96,207)	
General revenues:				
Interest and other revenues	1,029	8,433	(7,404)	
Total revenues	1,361,381	1,464,992	(103,611)	
Expenses:				
General government	113,494	108,694	4,800	
Maintenance and operations	203,906	150,954	52,952	
Asset conveyance	2,470,354	-	2,470,354	
Unallocated depreciation	81,655	68,404	13,251	
Interest	646,268	668,301	(22,033)	
Total expenses	3,515,677	996,353	2,519,324	
Change in net position	(2,154,296)	468,639	(2,622,935)	
Net position (deficit), beginning	(1,631,331)	(2,099,970)	468,639	
Net position (deficit), ending	\$ (3,785,627) \$	(1,631,331) \$	(2,154,296)	

For more detailed information, see the accompanying Statement of Activities.

Revenues decreased from the prior year by approximately \$104,000, while expenses increased by approximately \$2.5 million. Revenues decreased based on a decrease in prepayment assessments related to lots in Phase 2 of the District. Expenses increased primarily due to the conveyance of capital infrastructure to other entities and an increase in maintenance and operations, specifically the amenity center maintenance. The overall result was a \$2.2 million decrease in net position for the fiscal year 2018.

### THE DISTRICT'S FUNDS

As the District completed the year, its governmental funds (as presented in the balance sheet on page 10) reported a combined fund balance of approximately \$1.51 million, which is an increase from prior year's balance that totaled approximately \$1.47. Significant transactions are discussed below.

• The District incurred approximately \$654,000 of interest expenditures and repaid \$330,000 of outstanding long-term bond principal.

The overall increase in fund balance for the year ended September 30, 2018 totaled approximately \$40,000.

#### CAPITAL ASSET AND DEBT ADMINISTRATION

### Capital Assets

At September 30, 2018, the District had approximately \$6.2 million invested in capital assets (net of accumulated depreciation). This amount represents a net decrease of approximately \$2.5 million from the fiscal year 2017 total.

A listing of capital assets by major category for the current and prior year follows:

September 30,	100 Cent L	2018	2017	Change
Capital assets not being depreciated	\$	4,844,717 \$	7,957,182 \$	(3,112,465)
Capital assets being depreciated		2,144,996	1,482,492	662,504
Total, prior to depreciation		6,989,713	9,439,674	(2,449,961)
Accumulated depreciation		(834,099)	(752,444)	(81,655)
Net capital assets	\$	6,155,614 \$	8,687,230 \$	(2,531,616)

More information about the District's capital assets is presented in Note 4 to the financial statements.

### Debt

At September 30, 2018, the District had approximately \$11.2 million of bonds outstanding. This amount represents a decrease of \$330,000 from the fiscal year 2017 total.

A listing of debt amounts outstanding for the current and prior year is as follows:

eptember 30, 2018		2017	1	Change	
Series 2005A bonds	\$	11,190,000	\$ 11,520	0,000 \$	(330,000)
	\$	11,190,000	\$ 11,520	0,000 \$	(330,000)

More information about the District's long-term debt is presented in Note 6 to the financial statements.

#### **GOVERNMENTAL FUNDS BUDGETARY HIGHLIGHTS**

An Operating budget was established by the governing board for the District pursuant to the requirements of Florida Statutes. The budget to actual comparison for the general fund, including the original budget and final adopted budget, is shown at page 24.

The District experienced a favorable variance in revenues and expenses in the amount of \$1,222 and \$3,125, respectively. The variance in revenues occurred primarily due to timing of receipt of assessments in the prior year. The variance in expenditures occurred primarily due to anticipated budgeted operating expenditures that were not incurred during the year.

### **FUTURE FINANCIAL FACTORS**

Villages of Westport Community Development District is an independent special district that operates under the provisions of Chapter 190, Florida Statutes. The District operates under an elected Board of Supervisors, which establishes policy and sets assessment rates. Assessment rates for fiscal year 2019 were established to provide for the operations of the District as well as the necessary debt service requirements.

#### CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide a general overview of the District's finances. If you have questions about this report or need additional financial information, contact the Villages of Westport Community Development District's management company at 12051 Corporate Blvd., Orlando, Florida 32817.

**Basic Financial Statements** 

# Villages of Westport Community Development District Statement of Net Position

September 30,	2018				
	Governmental				
	Activities				
Assets					
Cash and cash equivalents	\$ 113,488				
Investments	1,206,943				
Accounts receivable	186,478				
Interest receivable	2,952				
Prepaid expenses	15,051				
Capital assets:					
Not being depreciated	4,844,717				
Depreciable, net	1,310,897				
Total assets	7,680,526				
Liabilities					
Accounts payable	11,140				
Accrued interest payable	265,013				
Non-current liabilities:					
Due within one year	335,000				
Due in more than one year	10,855,000				
Total liabilities	11,466,153				
Net position					
Net investment in capital assets	2,318,050				
Restricted for:					
Debt service	221,263				
Capital projects	203,263				
Unrestricted	(6,528,203				
Total net position (deficit)	\$ (3,785,627				

# Villages of Westport Community Development District Statement of Activities

Year ended September 30,						
					Net (Exp	ense)
					Revenu	e and
					Change	es in
			Pro	gram Revenues	Net Pos	ition
				Charges for	Governn	nental
Functions/Programs		Expenses		Services	Activi	ties
Primary government:						
Governmental activities:						
General government	\$	(113,494)	\$	112,893	\$	(601)
Maintenance and operations		(203,906)		202,825	(:	1,081)
Asset conveyance		(2,470,354)		-2	(2,47)	0,354)
Unallocated depreciation		(81,655)			(8:	1,655)
Interest		(646,268)		1,044,634	39	8,366
Total governmental						
activities	\$	(3,515,677)	\$	1,360,352	(2,15	5,325)
	Conor	al revenues				
		est and other reven	uoc			1,029
	Inter	est and other reven	iues			1,029
	Change in net position					4,296)
	Net position (deficit) - beginning of year					
	Net po	sition (deficit) - end	lofy	ear ear	\$ (3,78	5,627)

# Villages of Westport Community Development District Balance Sheet – Governmental Funds

September 30,	2018							
								Total
						Capital	Go	vernmental
	G	ieneral	D	ebt Service		Projects		Funds
Assets								
Cash and cash equivalents	\$	41,663	\$	71,825	\$	-	\$	113,488
Investments		4,852		997,878		204,213		1,206,943
Accounts receivable		-		186,478				186,478
Interest receivable		-		2,456		496		2,952
Prepaid expenditures		15,051		-		_		15,051
Total assets	\$	61,566	\$	1,258,637	\$	204,709	\$	1,524,912
Liabilities and Fund Balances Liabilities	۲	0.604	ć		\$	1,446	\$	11,140
Accounts payable	\$	9,694	\$	<u>-</u> _	Ş	1,440	Ş	11,140
Total liabilities		9,694		_		1,446		11,140
Fund balances								
Nonspendable		15,051		-		-		15,051
Restricted for debt service		-		1,258,637		-		1,258,637
Restircted for capital projects		-		_		203,263		203,263
Unassigned		36,821		-	1	-		36,821
Total fund balances		51,872		1,258,637		203,263		1,513,772
Total liabilities and fund balances	\$	61,566	\$	1,258,637	\$	204,709	\$	1,524,912

# Villages of Westport Community Development District Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Position

September 30,	2018
Total fund balances, governmental funds	\$ 1,513,772
Capital assets used in governmental activities are not financial resources and therefore are not reported in the fund financial statements.	6,155,614
Liabilities not due and payable from current resources, including accrued interest, are not reported in the fund level statements.	(11,455,013)
Total net position (deficit) - governmental activities	\$ (3,785,627)

# Villages of Westport Community Development District Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds

Year ended September 30,			201	8			
		7			Taras II n		Total
				. (	Capital	Go	vernmental
	General	D	ebt Service	P	rojects		Funds
Revenues							
Assessment revenue	\$ 315,718	\$	1,025,870	\$	-	\$	1,341,588
Prepayment revenue	-		4,831		-		4,831
Interest and other revenues	1,029		11,107		2,826		14,962
Total revenues	316,747		1,041,808		2,826		1,361,381
Expenditures							
Current:							
General government	113,494		<u>-</u>		-		113,494
Maintenance and operations	203,906		_		-		203,906
Debt service:							
Principal	-		330,000		-		330,000
Interest	-		653,580		-		653,580
Capital outlay			_		20,393		20,393
Total expenditures	317,400		983,580		20,393	-	1,321,373
Excess (deficit) of revenues over							
expenditures	(653	)	58,228		(17,567)		40,008
Other financing sources (uses)							
Transfers in	_		<u>-</u>		104,938		104,938
Transfers out	1 <u>.</u>		(104,938)		-		(104,938)
Total other financing sources (uses)	-		(104,938)		104,938		-
Net change in fund balances	(653	)	(46,710)		87,371		40,008
Fund balances, beginning of year	52,525		1,305,347		115,892		1,473,764
Fund balances, end of year	\$ 51,872	\$	1,258,637	\$	203,263	\$	1,513,772

# Villages of Westport Community Development District Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities

Year ended September 30,	2018
Net change in fund balances - governmental funds	\$ 40,008
Capital outlay, reported as expenditures in the governmental funds, is shown as capital assets on the Statement of Net Assets.	20,393
Depreciation on capital assets is not recognized in the fund financial statements but is reported as an expense in the Statement of Activities.	(81,655)
The conveyance of capital assets has no impact on the fund level financial statements but is treated as an expense in the government-wide Statement of Activities.	(2,470,354)
Governmental funds report principal payments on bonds when debt is paid, whereas these payments are eliminated in the Statement of Activities and recognized as a decrease in bonds payable in the Statement	330,000
The change in accrued interest between the current and prior year is recorded on the Statement of Activities but not on the fund level statements.	7,312
Change in net position of governmental activities	\$ (2,154,296)

#### **NOTE 1: NATURE OF ORGANIZATION**

The Villages of Westport Community Development District (the "District") was established on June 14, 2004 pursuant to the Uniform Community Development District Act of 1980, otherwise known as Chapter 190, Florida Statutes, by Rule 42QQ-1. The Act provides among other things, the power to manage basic services for community development, power to borrow money and issue bonds, and to levy and assess non-ad valorem assessments for the financing and delivery of capital infrastructure.

The District was established for the purposes of financing and managing the acquisition, construction, maintenance and operation of a portion of the infrastructure necessary for community development within the District.

The District is governed by a Board of Supervisors ("Board"), which is comprised of five members. The Supervisors are elected on an at large basis by the owners of the property within the District. The Board of Supervisors of the District exercises all powers granted to the District pursuant to Chapter 190, Florida Statutes. At September 30, 2018 certain Board members were affiliated with ICI Homes ("the Developer").

The Board has the final responsibility for:

- 1. Assessing and levying assessments.
- 2. Approving budgets.
- 3. Exercising control over facilities and properties.
- 4. Controlling the use of funds generated by the District.
- 5. Approving the hiring and firing of key personnel.
- 6. Financing improvements.

In evaluating how to define the government, for financial reporting purposes, management has considered all potential component units. The decision to include or exclude a potential component unit in the reporting entity was made by applying the criteria set forth by Generally Accepted Accounting Principles (GAAP) as defined by the Governmental Accounting Standards Board (GASB). Based on the foregoing criteria, no potential component units were found.

### **NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The accounting policies of the District conform to GAAP as applicable to governments in accordance with those promulgated by GASB. The following is a summary of the more significant policies:

### **Government-wide and Fund Financial Statements**

The basic financial statements include both government-wide and fund financial statements.

# NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) report information on all the non-fiduciary activities of the primary government. Governmental activities, which normally are supported by assessments, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. The business-type activities are reported separately in government-wide financial statements; however, at September 30, 2018, the District did not have any significant business-type activities. Therefore, no business-type activities are reported. Assessments and other items not properly included as program revenues (i.e., charges to customers or applicants who purchase, use, or directly benefit from goods or services) are reported as general revenues.

Separate financial statements are provided for governmental funds. Major individual governmental funds are reported as separate columns in the fund financial statements.

# Measurement Focus, Basis of Accounting and Basis of Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Assessments are recognized as revenues in the year for which they are levied. Grants and other similar items are to be recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures are recorded only when payment is due.

Assessments, including debt service assessments along with operation and maintenance assessments, are non-ad valorem special assessments imposed on all lands located within the District and benefited by the District's activities. Assessments are levied and certified for collection by the District prior to the start of the fiscal year which begins October 1<sup>st</sup> and ends on September 30<sup>th</sup>. Operation and maintenance special assessments are imposed upon all benefited lands located in the District. Debt service special assessments are imposed upon certain lots and lands as described in each resolution imposing the special assessment for each series of bonds issued by the District.

# NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Assessments and interest associated with the current fiscal period are all considered to be susceptible to accrual and have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the District.

The District reports the following major governmental funds:

<u>General Fund</u> – The General Fund is the primary operating fund of the District. It is used to account for all financial resources except those required to be accounted for in other funds.

<u>Debt Service Fund</u> – The Debt Service Fund is used to account for the accumulation of resources for the annual payment of principal and interest on long-term debt.

<u>Capital Projects Fund</u> – The Capital Projects Fund is used to account for the financial resources to be used for the acquisition or construction of major infrastructure within the District.

For the year ended September 30, 2018, the District does not report any proprietary funds. As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources as they are needed. When committed, assigned, or unassigned resources are available for use in the governmental fund financial statements, it is the government's policy to use committed resources first, followed by assigned resources, then unassigned resources as needed.

# Cash, Deposits and Investments

The District maintains deposits with "Qualified Public Depositories" as defined in Chapter 280, Florida Statutes. All Qualified Public Depositories must place with the Treasurer of the State of Florida securities in accordance with collateral requirements determined by the State's Chief Financial Officer. In the event of default by a Qualified Public Depository, the State Treasurer will pay public depositors all losses. Losses in excess of insurance and collateral will be paid through assessments between all Qualified Public Depositories.

Under this method, all the District's deposits are fully insured or collateralized at the highest level of security as defined by GASB, Statement Number 40, Deposits and Investment Disclosures (An Amendment of GASB, Statement Number 3).

# NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

The District is authorized to invest in financial instruments as established by Section 218.415, Florida Statutes. The authorized investments include among others direct obligations of the United States Treasury; the Local Government Surplus Trust Funds as created by Section 218.405, Florida Statutes; SEC registered money market funds with the highest credit quality rating from a nationally recognized rating agency; and interest-bearing time deposits or savings accounts in authorized financial institutions.

# **Capital Assets**

Capital assets, which include primarily infrastructure assets (e.g., roads, sidewalks, water management systems and similar items), are reported in the governmental activities column in the government-wide financial statements. Capital assets are defined by the District as assets with an initial/individual cost of more than \$5,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost and estimated historical cost if purchased or constructed. Donated assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed.

Property, plant and equipment of the primary government are depreciated using the straight-line method over the estimated useful lives. Estimated useful lives for financial reporting purposes are as follows: roadways and other: 20 years; storm water system: 25 years.

In the governmental fund financial statements, amounts incurred for the acquisition of capital assets are reported as fund expenditures. Depreciation expense is not reported in the governmental fund financial statements.

### **Long-Term Obligations**

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the Statement of Net Position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line or effective interest method. Bonds payable are reported net of these premiums or discounts. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as current period expenses.

In the fund financial statements, governmental fund types recognize bond premiums and discounts during the current period. The face amount of the debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

# NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# Deferred Outflows/Inflows of Resources

In addition to assets, the Statement of Net Position and Balance Sheet – Governmental Funds will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The District does not have any of this type of item at September 30, 2018.

In addition to liabilities, the Statement of Net Position and Balance Sheet – Governmental Funds will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The District does not have any of this type of item at September 30, 2018.

## **Fund Equity**

Net position in the government-wide financial statements represents the difference between assets and deferred outflows of resources and liabilities and deferred inflows of resources and is categorized as net investment in capital assets, restricted or unrestricted. Net investment in capital assets represents assets related to infrastructure and property, plant and equipment, net of any related debt. Restricted net position represents the assets restricted by the District's bond covenants.

Governmental fund equity is classified as fund balance. Fund balance is further classified as nonspendable, restricted, committed, assigned, or unassigned. Nonspendable fund balance cannot be spent because of its form. Restricted fund balance has limitations imposed by creditors, grantors, or contributors or by enabling legislation or constitutional provisions. Committed fund balance is a limitation imposed by the District board through approval of resolutions. Assigned fund balance is a limitation imposed by a designee of the District board. Unassigned fund balance in the General Fund is the net resources in excess of what can be properly classified in one of the above four categories. Negative unassigned fund balance in other governmental funds represents excess expenditures incurred over the amounts restricted, committed, or assigned to those purposes.

#### **Estimates**

The preparation of financial statements in accordance with accounting principles generally accepted in the U.S. requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

# NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### **Prepaid Expenses**

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid expenditures on the Statement of Net Position. These items will be expensed over the applicable usage period.

### **Budgets**

The District is required to establish a budgetary system and an approved annual budget. Annual budgets are legally adopted on a basis consistent with GAAP for the General Fund. Any revision to the budget must be approved by the District Board. The budgets are compared to actual expenditures. In instances where budget appropriations and estimated revenues have been revised during the year, budget data presented in the financial statements represent final authorization amounts.

The District follows these procedures in establishing the budgetary data reflected in the financial statements:

- A. Each year the District Manager submits to the District Board a proposed operating budget for the fiscal year commencing the following October 1.
- B. A public hearing is conducted to obtain comments.
- C. Prior to October 1, the budget is legally adopted by the District Board.
- D. All budget changes must be approved by the District Board.
- E. Budgets are adopted on a basis consistent with accounting principles generally accepted in the United States of America.

#### **NOTE 3: INVESTMENTS**

The District's investments consist of money market funds in which shares are owned in the fund rather than the underlying investments. In accordance with GAAP, these amounts are reported at amortized cost. At the close of the fiscal year, the District held investments in the Local Government Surplus Funds Trust Fund ("Florida PRIME") external investment pool. The Florida PRIME is administered by the Florida State Board of Administration ("SBA"), who provides regulatory oversight. Florida PRIME currently meets all of the necessary criteria set forth in GASB 79 to measure its investments at amortized cost; therefore, the District's account balance in the SBA is also reported at amortized cost. There are no limitations or restrictions on withdrawals from Florida PRIME, although on the occurrence of an event that has a material impact on liquidity or operations of the fund, the fund's executive director may limit contributions or withdrawals from the trust fund for a period of 48 hours.

# **NOTE 3: INVESTMENTS (Continued)**

The following is a summary of the District's investments:

September 30,	2018	Credit Risk	Maturities
State Board of Administration Investment Florida PRIME	\$ 1,206,943	S&P AAAm	33 days
	\$ 1,206,943		

Custodial credit risk — For an investment, custodial credit risk is the risk that the District will not be able to recover the value of the investments or collateral securities that are in the possession of an outside party. The District has no formal policy for custodial risk. At September 30, 2018, the money market funds are not exposed to custodial credit risk because their existence is not evidenced by securities that exist in physical or book entry form.

Concentration risk — The District's investment policy requires diversification, but does not specify limits on types of investments.

Interest rate risk — The District does not have a formal policy for addressing interest rate risk; however, investments are made with discretion, to seek reasonable returns, preserve capital, and in general, avoid speculative investments. The District manages its exposure to declines in fair values from interest rate changes by reviewing the portfolio on an ongoing basis for changes in effective yield amounts.

#### **NOTE 4: CAPITAL ASSETS**

The following is a summary of changes in the capital assets for the year ended September 30, 2018:

	Beginning			Transfers and				
		Balance	Α	dditions	Coi	nveyances	End	ling Balance
Governmental Activities:				i ta salisal		and and		
Capital assets not being depreciated								
Land improvements	\$	2,020,928	\$	-	\$	-	\$	2,020,928
Infrastructure under construction		5,936,254		20,393	100	(3,132,858)		2,823,789
Total capital assets, not being depreciated		7,957,182		20,393		(3,132,858)		4,844,717
Capital assets being depreciated								
Infrastructure - roadways and other		910,456				_		910,456
Infrastructure - stormwater system		572,036		-		662,504		1,234,540
Total capital assets, being depreciated		1,482,492		-		662,504		2,144,996
Less accumulated depreciation								
Infrastructure - roadways and other		(500,752)		(45,523)		-		(546,275)
Infrastructure - stormwater system		(251,692)		(36,132)				(287,824)
Total accumulated depreciation		(752,444)		(81,655)		-		(834,099)
Total capital assets, being depreciated, net		730,048		(81,655)		662,504		1,310,897
Governmental activities capital assets, net	\$	8,687,230	\$	(61,262)	\$	(2,470,354)	\$	6,155,614

# **NOTE 4: CAPITAL ASSETS (Continued)**

Depreciation expense of \$81,655 was unallocated on the accompanying Statement of Activities.

The total expected cost of the District's infrastructure improvements was estimated at approximately \$47 million. A portion of the Series 2005A Bonds discussed in Note 6 were for the acquisition and construction of certain infrastructure improvements. The balance of the District's improvements was to be funded either by the Developer or by the issuance of additional bonds. During the year ended September 30, 2018, the District conveyed approximately \$2.5 million of constructed infrastructure to another governmental entity.

#### **NOTE 5: RISK MANAGEMENT**

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters. The District maintains commercial insurance coverage to mitigate the risk of loss. Coverage may not extend to all situations. Management believes such coverage is sufficient to preclude any significant uninsured losses to the District. The District has not filed any insurance claims in any of the previous three fiscal years.

#### **NOTE 6: BONDS PAYABLE**

On February 1, 2005 the District issued \$24,345,000 of Capital Improvement Revenue Bonds, Series 2005A consisting of \$4,265,000 Term Bonds, \$3,130,000 Term Bonds and \$16,950,000 Term Bonds with interest rates of 5.125%, 5.4% and 5.7%, respectively. The Bonds were issued to finance the acquisition and construction of certain improvements for the benefit of the District. Interest is to be paid semiannually on each May 1 and November 1. Principal on the \$4,265,000 Term Bonds is to be paid serially commencing May 1, 2005 through May 1, 2015. Principal on the \$3,130,000 Term Bonds is to be paid serially commencing May 1, 2016 through May 1, 2020. Principal on the \$16,950,000 Term Bonds is to be paid serially commencing May 1, 2021 through May 1, 2035. The Series 2005A Bonds are subject to optional redemption beginning May 1, 2015 and to extraordinary mandatory redemption prior to maturity in the manner determined by the Bond Registrar if certain events occur as outlined in the Bond Indenture.

Long-term liability activity for the year ended September 30, 2018, was as follows:

	Beginning						Ending	Dı	ue Within
	Balance	Add	ditions		Reductions		Balance	One Year	
Governmental Activities Bonds Payable:									
Series 2005A	\$11,520,000	\$		-	\$	(330,000)	\$11,190,000	\$	335,000
	\$11,520,000	\$		-	\$	(330,000)	\$11,190,000	\$	335,000

# **NOTE 6: BONDS PAYABLE (Continued)**

At September 30, 2018, the scheduled debt service requirements on long-term debt were as follows:

		<b>Total Debt</b>			
Year Ending September 30,	Principal	Interest	Service		
2019	\$ 335,000	\$ 636,030	\$	971,030	
2020	360,000	617,940		977,940	
2021	460,000	598,500		1,058,500	
2022	485,000	572,280		1,057,280	
2023	515,000	544,635		1,059,635	
2024 - 2028	3,040,000	2,249,220		5,289,220	
2029 - 2033	4,035,000	1,275,660		5,310,660	
2034 - 2035	1,960,000	169,575		2,129,575	
	\$ 11,190,000	\$ 6,663,840	\$	17,853,840	

The Bond Indenture has certain restrictions and requirements relating principally to the use of proceeds to pay for the infrastructure improvements and the procedure to be followed by the District on assessments to property owners. The District agreed to levy special assessments in annual amounts adequate to provide payment of debt service and to meet the reserve requirements. The District is in compliance with the requirements of the Bond Indenture.

The Bond Indenture requires that the District maintain adequate funds in reserve accounts to meet the debt service reserve requirements as defined in the Indenture. The requirements have been met for the fiscal year ended September 30, 2018

### **NOTE 7: MANAGEMENT COMPANY**

The District has contracted with a management company to perform management advisory services, which include financial and accounting advisory services. Certain employees of the management company also serve as officers (Board appointed non-voting positions) of the District. Under the agreement, the District compensates the management company for management, accounting, financial reporting, and other administrative costs.

#### **NOTE 8: CONCENTRATION**

A significant portion of the District's activity is dependent upon the continued involvement of the Developer, ICI Homes, the loss of which could have a material adverse effect on the District's operations.

The Developer funds a significant portion of the general fund operations of the District through the payment of Operations and Maintenance assessments. The Developer paid \$246,840 of General Fund assessments for the year ended September 30, 2018. In addition, the Developer also paid \$613,085 of Debt Service Fund assessments for the year ended September 30, 2018.

# **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

# **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

CARR, RIGGS & INGRAM, LLC

Caux Rigge & Ingram, L.L.C.

Miramar Beach, Florida May 28, 2019



Carr, Riggs & Ingram, LLC 500 Grand Boulevard Suite 210 Miramar Beach, Florida 32550

(850) 837-3141 (850) 654-4619 (fax) CRIcpa.com

#### MANAGEMENT LETTER

To the Board of Supervisors Villages of Westport Community Development District Duval County, Florida

### **Report on the Financial Statements**

We have audited the financial statements of the Villages of Westport Community Development District ("District") as of and for the fiscal year ended September 30, 2018, and have issued our report thereon dated May 28, 2019.

### **Auditors' Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Florida Auditor General.

### Other Reports and Schedule

We have issued our Independent Auditors' Report on Internal Control over Financial Reporting and Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards* and Independent Accountants' Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated May 28, 2019, should be considered in conjunction with this management letter.

#### **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no findings or recommendations made in the preceding annual audit report.

#### Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The information required is disclosed in the notes to the financial statements.

#### **Financial Condition**

Section 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, require us to apply appropriate procedures and communicate the results of our determination as to whether or not the District has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and to identify the specific condition(s) met. In connection with our audit, we determined that the District did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.c. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures for the District. It is management's responsibility to monitor the District's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same.

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

### **Other Matters**

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

### **Purpose of this Letter**

Our management letter is intended solely for the information and use of Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the Board of Supervisors, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

Caux Rigge & Ingram, L.L.C.
CARR, RIGGS & INGRAM, LLC

Miramar Beach, Florida May 28, 2019



Carr, Riggs & Ingram, LLC 500 Grand Boulevard Suite 210 Miramar Beach, Florida 32550

(850) 837-3141 (850) 654-4619 (fax) CRIcpa.com

#### INDEPENDENT ACCOUNTANTS' REPORT

To the Board of Supervisors Villages of Westport Community Development District Duval County, Florida

We have examined Villages of Westport Community Development District's compliance with the requirements of Section 218.415, Florida Statutes, *Local Government Investment Policies*, during the year ended September 30, 2018. Management is responsible for the District's compliance with those requirements. Our responsibility is to express an opinion on the District's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and performed the examination to obtain reasonable assurance about whether the District complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the District complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgement, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

Our examination does not provide a legal determination on the District's compliance with specified requirements.

In our opinion, the District complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2018.

This report is intended solely for the information and use of management and the State of Florida Auditor General and is not intended to be and should not be used by anyone other than these specified parties.

Carr, Rigge & Ingram, L.L.C.
CARR, RIGGS & INGRAM, LLC

Miramar Beach, Florida May 28, 2019